Government of Saskatchewan

Annual Report 1991-92

Saskatchewan Police Commission

The Honourable Robert W. Mitchell, Q.C.,
Minister of Justice and Attorney General,
Province of Saskatchewan,
Legislative Building,
Regina, Saskatchewan.

Dear Sir:

The undersigned, pursuant to Section 24 of The Police Act, is pleased to present the Saskatchewan Police Commission Annual Report for the period of April 1st, 1991 to March 31st, 1992.

Robert D. Laing, Q.C.,
Chairman.

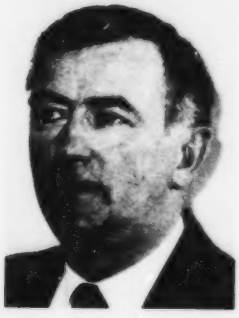
Saskatchewan Police Commission – Members

Robert D. Laing, Q.C.,
Chairman.

Jacelyn A. Ryan,
Vice-Chairman.

Stella R. Isnana,
Member.

Saskatchewan Police Commission – Staff



W.G. (Bill) Graham,
Executive Director.

Gary F. Treble,
Commission
Officer.

Selmer Johnson,
Director,
Sask. Police College

Kent Brunskill,
Assistant Director,
Sask. Police College.

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Introduction

Role Of The Commission

The primary function of the Saskatchewan Police Commission as outlined in section 9 of The Police Act, chapter P-15, R.S.S. 1978 is to promote the preservation of peace and the prevention of crime, efficiency of police services and to improve police relationships with the communities in the province. Section 10 authorizes the Commission to make regulations on various matters that will upgrade police services generally through training and standardization. The Commission is also empowered by the Act to inquire into any matter relating to standard of policing and to inquire into the conduct of or the performance of duty by a member of a municipal police force and to cause an inquiry in respect of a member of the Royal Canadian Mounted Police. The Act empowers the Commission to hear and determine appeals against disciplinary penalties or dismissals imposed or ordered by Chiefs of Police, Boards of Police Commissioners and Councils.

Administrative Staff

Commission Office

W.G. (Bill) Graham — Executive Director
Gary F. Treble — Commission Officer
Marlene Skaalrud — Management Support Group Level 4
Plus casual stenographers as required.

Police College

Selmer Johnson — Director, Saskatchewan Police College.
Kent Brunskill — Assistant Director, Saskatchewan Police College.
Carole Down — Clerk Stenographer 2 (Contractual)
Plus casual stenographers as required.
Lecturers and Instructors (Contractual)

Accommodation

Commission Office

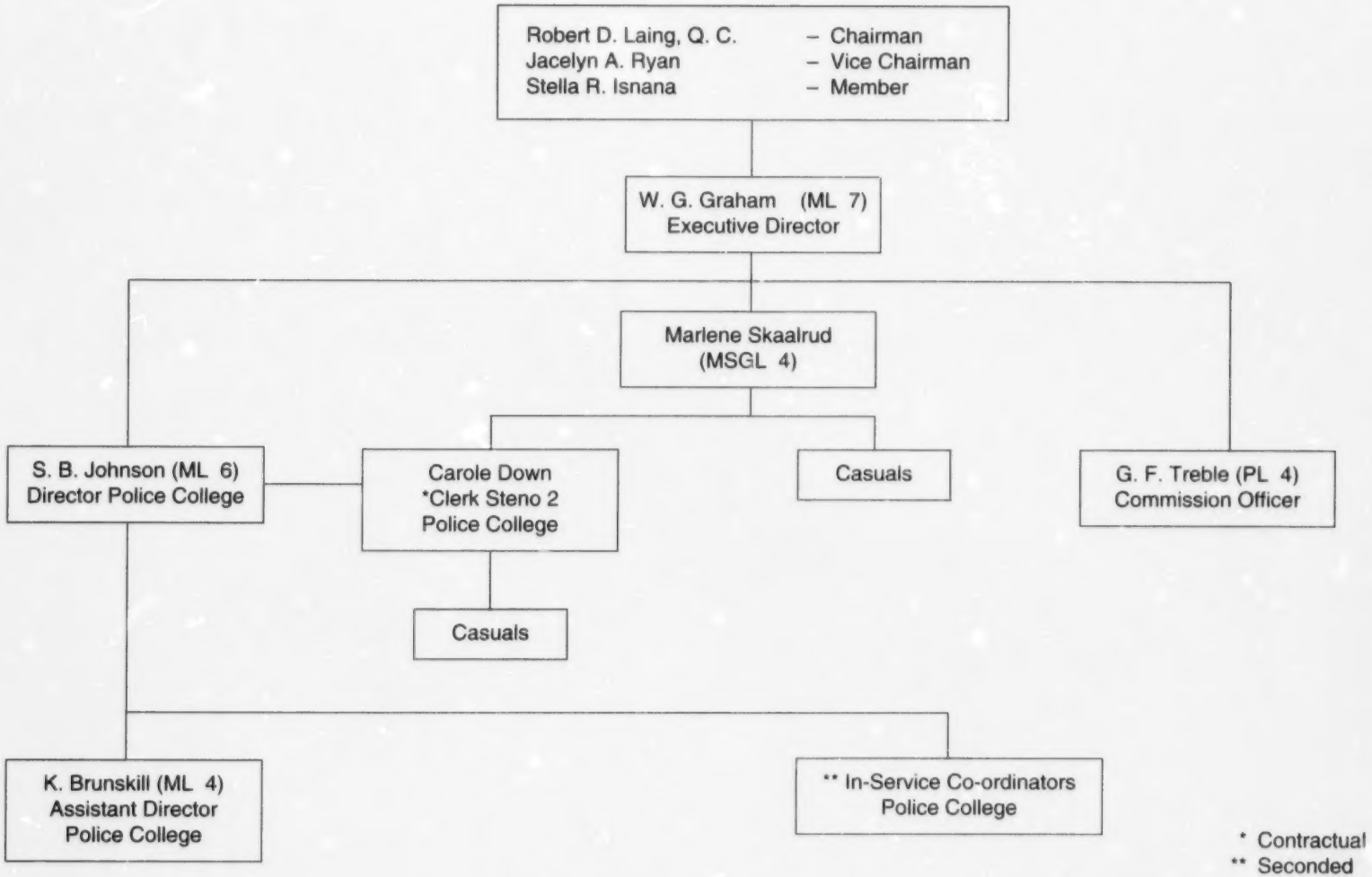
Saskatchewan Police Commission
5th Floor, 2350 Albert Street
Regina, Saskatchewan S4P 4A6
Telephone: (306) 787-6518

Police College

Saskatchewan Police College
University of Regina
College West 217
Regina, Saskatchewan S4S 0A2
Telephone: (306) 787-8870

Saskatchewan Police Commission

Organizational Chart



* Contractual
** Seconded

Police Services

Municipal Police Forces operating within the scope of The Police Act as of March 31st, 1992.

Cities

	Establishment	Population	Police Ratio Population
Regina	330	175,064	1/531
Saskatoon	323	177,641	1/550
Moose Jaw	56	35,073	1/626
Prince Albert	64	33,686	1/526
Estevan	18	10,161	1/565
Weyburn	16	10,153	1/634

Towns and Villages

	Establishment	Population	Police Ratio Population
Caronport	1	665	
Churchbridge	2	1,035	1/518
Cudworth	1.50	873	1/582
Dalmeny	2	1,328	1/664
Luseland	1	691	
Macklin	1	1,131	
Martensville	5	2,760	1/552
Midale/R.M. Cymri #36	1	1,117	
Stoughton	1	749	
Watson	1	964	
Yellow Grass	1	557	

Rural Municipalities

	Establishment	Population	Police Ratio Population
Corman Park #344	4	6,488	1/1622
Vanscoy #345	1	2,215	

All other cities, towns and villages in the province with a population over 500 are policed by contract with the Royal Canadian Mounted Police.

Royal Canadian Mounted Police Municipal Contracts

Place	Police Personnel	Place	Police Personnel
Assiniboia	3	LaRonge	5
Battleford	5	Lloydminster	26
Biggar	4	Maple Creek	4
Canora	3	Meadow Lake	9
Creighton	2.50	Melfort	7
Esterhazy	4	Melville	6
Eston	1.50	Moosomin	3
Fort Qu'Appelle	4	Nipawin	7
Gravelbourg	1	North Battleford	26
Hudson Bay	3	Outlook	2
Humboldt	6	Radville	1
Indian Head	2	Rosetown	3
Kamsack	6	Shaunavon	3
Kindersley	6	Swift Current	20
Lanigan	2	Tisdale	4
Unity	3	Wilkie	2
Wadena	2	Wynyard	3
Warman	3	Yorkton	22
Watrous	2		

Royal Canadian Mounted Police Extended Policing Contracts (Provincial)

Place	Police Personnel	Place	Police Personnel
Aberdeen	.50	Langenburg	1.50
Allan	.75	Lashburn	1
Arcola	.50	Leader	1
Asquith	.50	Leroy	.50
Balcarres	1	Lumsden	1
Balgonie	1	Maidstone	1.50
Bengough	.50	Marshall	.50
Bienfait	.50	Milestone	.50
Big River	1.25	Montmartre	.50
Birch Hills	1	Naicam	1
Blaine Lake	.50	Nokomis	.50
Broadview	2	Norquay	1
Bruno	.75	Osler	.50
Burstall	.50	Oxbow	1
Cabri	.50	Pense	.50
Carlyle	3	Pierceland	.75
Carnduff	1	Pilot Butte	1.25
Carrot River	1.25	Ponteix	.50
Central Butte	.50	Porcupine Plain	1
Choiceland	.50	Preeceville	1
Coronach	.75	Qu'Appelle	.50
Craik	.50	Quill Lake	.50
Cupar	.50	Raymore	.50
Cut Knife	.50	Redvers	.75
Davidson	1.50	Regina Beach	.75
Delisle	1	Rocanville	1
Duck Lake	1	Rockglen	.50
Dundurn	.50	Rose Valley	.50
Eastend	.75	Rosthern	2
Eatonia	.50	Saltcoats	.50
Elrose	.50	Shellbrook	1.50
Foam Lake	1.50	Southey	1
Grenfell	1.50	Spiritwood	1
Gull Lake	1	Springside	.50
Hafford	.50	Star City	.50
Hague	.50	Strasbourg	.75
Herbert	.75	Sturgis	1
Ituna	1	St. Walburg	1
Kelvington	1	Wakaw	1
Kerrobert	1.50	Waldheim	.50
Kinistino	1	Wawota	.50
Kipling	1	White City	.50
Kyle	.50	Whitewood	1.25
Lafleche	.50	Wolseley	.75
Lampman	.50		

Use Of Firearms By Municipal Police During Course Of Duty — Calendar Year 1991

Regina Police Service
One officer accidentally discharged his service revolver, firing one shot during a training exercise. Officer suffered minor injury.

One officer fired two shots from a shotgun to destroy an injured deer.

Two officers fired two shots each from service revolvers to destroy a vicious dog.

Saskatoon Police Service
There were four separate incidents where an injured animal was destroyed. Two officers each fired one shot from his service revolver; one officer fired three shots from his service revolver; one officer fired one shot from his rifle.

Churchbridge Police Service
There were two separate incidents where an injured animal was destroyed. One officer fired three shots from his service revolver; one officer fired one shot from his service revolver.

Watson Police Service
An injured animal was destroyed in two separate incidents. One officer fired one shot from his service revolver in each case.

Use Of Firearms By Royal Canadian Mounted Police During Course Of Duty — Calendar Year 1991

Broadview Detachment
One officer fired one warning shot in the air from his service revolver at an escapee. No injuries.

Maple Creek Detachment
A citizen fired one shot from his rifle at an officer. The officer fired one shot from his service revolver. The officer was injured in the lower abdomen. Citizen not injured.

Major Crime Trends

CRIMINAL OFFENCES:	Regina 1990	Regina 1991	%	Saskatoon 1990	Saskatoon 1991	%	Prince Albert 1990	Prince Albert 1991	%	Moose Jaw 1990	Moose Jaw 1991	%	Estevan 1990	Estevan 1991	%	Weyburn 1990	Weyburn 1991	%	RCMP 1990	RCMP 1991	%	Others 1991	Others 1990	%
Murder 1st Degree	7	2	*	9	4		0	0		1	0		0	0		0	0		14	2		0	0	
Murder 2nd Degree		1	*		3			2			0			0			0			7		0	0	
Manslaughter	1	0		0	0		0	1		0	0		0	0		0	0		3	0		0	0	
Attempted Murder	19	28		24	18		4	4		0	3			0			0		26	34		0	0	
Aggravated Sexual Assault		3			2			1			0			0			0		897	16		0	0	
Sexual Assault w/Weapon		4			16			6			0			0			0			32		0	0	
Sexual Assault	168	118		105	259		72	82		53	38		10	17		2	5		814	1066		6	22	
Other Sexual Crime		60			72			1			0			0			9			67		23	10	
Aggravated Assault Level III		50			17			16			0			1			1			135		0	0	
Assault w/Weapon or Bodily Harm Level II		471			363			171			48			7			10			1396		0	6	
Assault Police		17			33			34			13			2			4		141	158		1	8	
Assault Level I		610			1044			332			0			55			61			73523		0	28	
Other Assault		21			4			13			202			0			2		3711	109		0	5	
Robbery	199	255		201	190		29	28		5	10		2	0		0	0		79	85		1	0	
Arson		36			76			4			5			0			3			174		0	0	
Break and Enter Business		1469			945			76		424	131			46			30		7102	2968		83	69	
Residence		3575			2237			324			184			36			39			2683			18	
Other		673			371			19			130			13			4			548			18	
Theft Over $1,000	667	1126		885	588		68	79		66	23		18	17		7	23		1029	1363		11	14	
Theft Under $1,000	8319	9071		10117	7275		2143	1904		1558	1403		307	333		267	450		11443	14417		314	268	
Theft Motor Vehicles	730	1160		719	701		175	190		77	95		25	18		10	12		1400	1810		14	15	
Possession of Stolen Property	190	672		462	362		104	98		36	40		8	8		3	19		711	1073		23	28	
Fraud	1581	972		935	1574		203	234		272	290		72	114		51	109		2844	3695		136	50	
Prostitution	108	181		200	86		14	7		0	0		0	0		0	0		2	2		0	1	
Gaming and Betting	1	0		0	0		0	0		0	0		0	0		0	0		36	20		0	0	
Offensive Weapons	133	124		104	139		26	24		12	9		0	8		3	0		514	607		0	1	
Bail Violations Excluding Fail to Attend Court		1016			965			439			0						1			2756			8	
Fail to Attend Court		269									N/A			55			29						20	
Breach of Probation		574			671			**			N/A			b			7			1194			6	
Exceed .08	798	512		814	834		303	402		137	112		157	145		128	83		7523	5889		50	49	
Impaired Operation of Motor Vehicle/Aircraft		578			9						0			8			5			3860			14	
Refuse Breath Test	39	80		89	87		26	13		14	11		14	8		9	9		486	537		4	5	
All Other Criminal Code Offences		6494			3541			4231			453			1166			443			2703		0	218	
Other Offences:																								
Food and Drug Act	14	15		3	23		2	35		1	0		1			1	0		136	171		0	0	
Narcotic Control Act	161	169		147	178		67			64	21		13	11		5	3		1643	1232		3	1	
Provincial Statutes:																								
Intoxicated Persons Detention	*	1183		*	2064		*	1476		*	0		*	86		*	18		116671	8947		*	5	
Alcohol Control Act	*	365		*	543		*	492		*	442		*	201		*	141			11634		*	258	
Highway Traffic Act	*	10316		*	13206		*	1744		*	2168		*	944		*	764		100666	101633		*	2628	
Municipal Bylaws	*	10761		*	13863		*	1460		*	2281		*	623		*	568			2340		*	473	
Fatal Motor Vehicle Accidents	*	7		*	9		*	0		*	1		*	2		*	0		147	144		*	1	

* Due to change in reporting criteria % comparisons are not relevant.

** Included in other Criminal Code offences.

Activities of the Commission

Meetings

The Commission held five (5) regular meetings during the year to deal with normal business.

One Training Committee meeting was held on April l9th, 1991.

The Commission, in its role of promoting efficiency, improving police relations in the community and consulting with and making recommendations to Boards of Police Commissioners and chiefs of police, places considerable emphasis on race relations. The changing demographics of Saskatchewan's population requires police services be representive of the cultural mix of its citizens. In Saskatchewan the emerging challenge is to have greater representation at all levels of policing of aboriginal citizens. To this end the Commission will continue to place great importance on this issue.

Visits

The Executive Director, the acting director of the Saskatchewan Police College and the Commission Officer continue to make on-site contact with the police departments around the province on work related matters and informal visits to ensure two-way communication is ongoing between the Commission, Boards, and the police community.

Crime Prevention

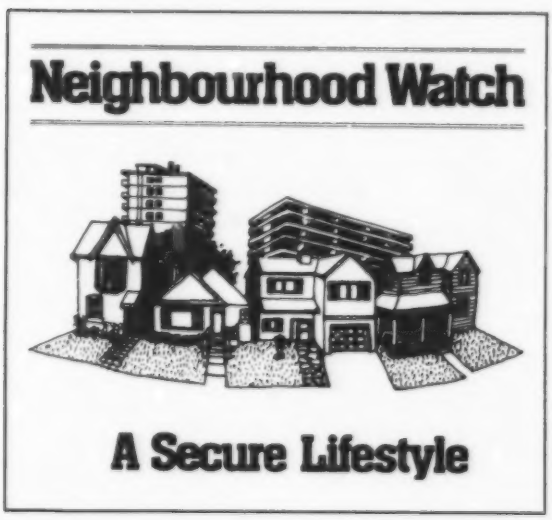
The Commission continues to give high priority to initiatives and efforts to reduce crime in the province. The increasing attention and involvement by the public at large is noteworthy, which is the result of the police and the public working towards a common goal — a safer community.

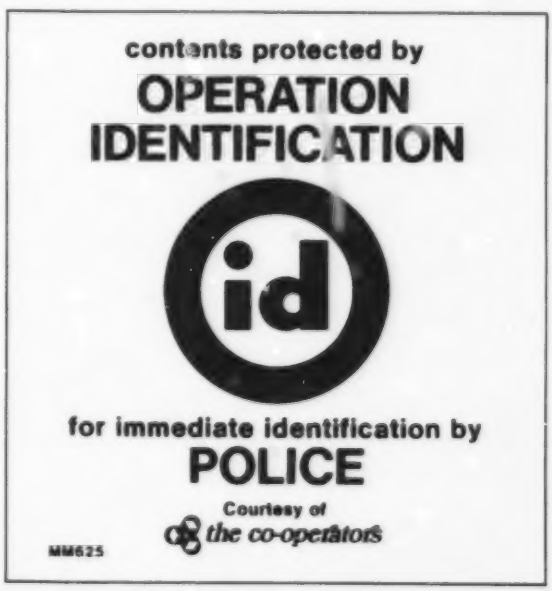
The Executive Director acts in a co-ordinating role, bringing the crime prevention officers, representatives of the federal Solicitor General's Consultation Centre (Prairies) and the Minister of Justice together on a semi-annual basis to evaluate programs, identify needs, and to share new ideas and material.

The crime prevention co-ordinators with the various police services in the province are as follows, as of March 31st, 1992:

Regina	—	Sergeant Barry Stricker
Saskatoon	—	Sergeant Don Evers
Moose Jaw	—	Constable Gerry Antosh
Prince Albert	—	Corporal Eldon Laird
Estevan	—	Constable John Chester
Weyburn	—	Sergeant Mike Rogal
RCMP	—	Sergeant H. B. Letain

The private sector provides excellent support for the various programs through publicity material, brochures, handouts, stickers, etc.





Public Complaints

The following represents the number of complaints received by this Commission during the past five years. The complaints were against municipal police officers and members of the Royal Canadian Mounted Police that received the attention of the Commission Officer, Mr. Gary F. Treble:

Municipal Police	R C M P
1991 — 40	1991 — 7
1990 — 48	1990 — 0
1989 — 36	1989 — 8
1988 — 37	1988 — 4
1987 — 68	1987 — 5

The complaints were concluded to the following categories:

*	Substantiated	8
**	Unsubstantiated	6
	Unfounded	21
	Abandoned	4

One complaint file is still under investigation.

* Discipline was administered under the Municipal Police Discipline Regulations

** Insufficient information to either prove or disprove the complaint

Ombudsman's Review Of Complaints

The Ombudsman reviewed two investigations completed by the Commission.

Canadian Association Of Chiefs Of Police

The Executive Director is an associate member of the above Association. He participated on the Operational Research Committee, and worked on a Canadian Standards Board Steering Committee on Police Ammunition Standards.

Canadian Police College

The Executive Director continues to represent Saskatchewan on the College Advisory Committee and attended the meeting at the College on April 26th, 1991.

The Commission acts in a co-ordinating role between the police departments and the national College in the allocation of spaces for courses and the attendance of the various officers. In 1991 candidates from the following departments attended the Canadian Police College:

Police Department	Number Of Candidates
Regina	19
Saskatoon	16
Moose Jaw	4
Prince Albert	5
Estevan	1
Weyburn	0

Sixteenth Annual Symposium Of Provincial Police Commissions

The 1991 symposium was hosted by the Manitoba Police Commission in Winnipeg on October 3rd to 6th, 1991. Jacelyn A. Ryan-Froslee, Vice-Chairman and Bill Graham, Executive Director, attended the symposium.

Complaints To The Human Rights Commission

There were no complaints regarding this Commission. Informal meetings between the Human Rights Commission and this Commission continue, to ensure compliance with the Human Rights Code.

Appeals To The Commission

There were no appeals on discipline matters during this reporting period.

RCMP Public Complaints Commission

The Executive Director continues close liaison with the chairperson and his staff of the RCMP Public Complaints Commission.

Commission Budgets

	Commission Administration	Sask.Police College	Total
1991/92	$256,100.00	$256,600.00	$512,700.00
1990/91	$252,500.00	$436,900.00	$689,400.00
1989/90	$318,050.00	$369,950.00	$688,000.00
1988/89	$318,050.00	$369,450.00	$687,500.00
1987/88	$279,548.00	$261,281.00	$540,829.00
1986/87	$213,269.00	$328,211.00	$541,480.00
1985/86	$220,454.00	$319,486.00	$539,940.00

Saskatchewan Police College

Police Training

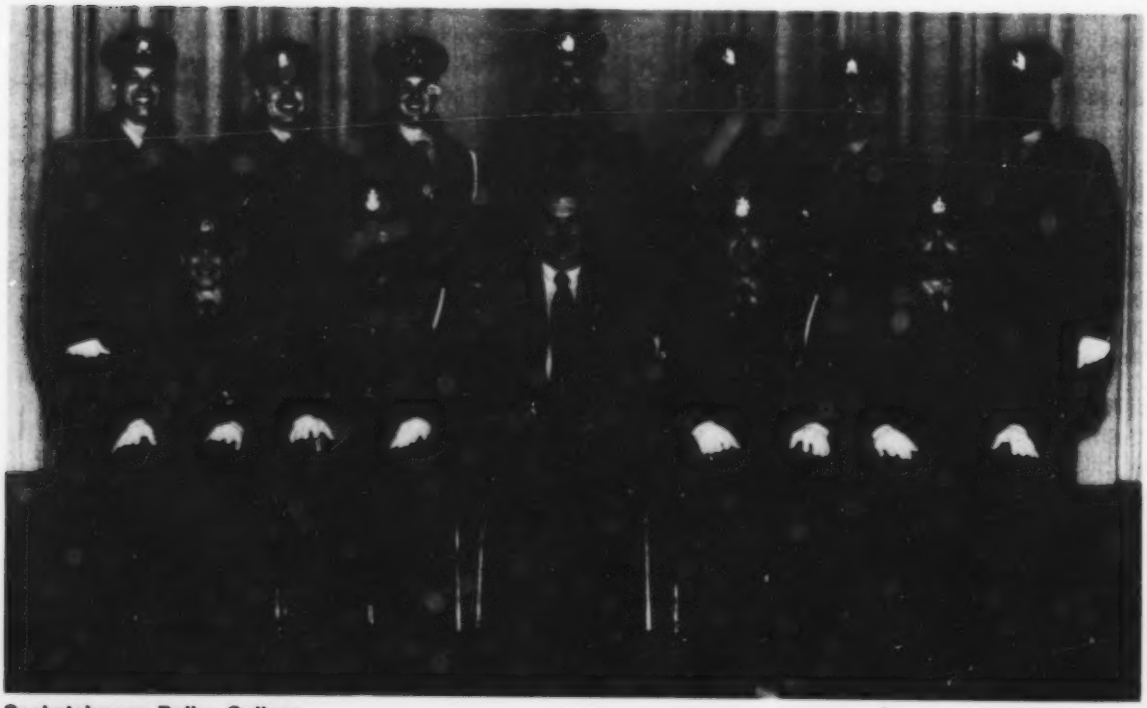
The Saskatchewan Police College, with offices and classrooms located at the University of Regina is under the authority and control of the Saskatchewan Police Commission by virtue of The Police Act.

The principal objective of the College is to provide training for all municipal police departments in the province.

Courses are offered for all levels of personnel, from recruit to management and offered regularly for recruits, operational investigators, senior constable's development, introduction to management, police managers, effective presentations, cultural relations, fire investigation and drug investigation. Other courses and seminars are offered as funding permits.

Recruitment of new members by departments was low during the year, which resulted in only one recruit class. A reduced operating budget in real dollars eroded some of the training opportunities; however, in an effort to meet needs, we continued to juggle programming based on priorities established by the Commission.

A total of 303 candidates from municipal police departments, RCMP, CN police, CP police and Wascana Centre Authority were trained during the year.



Saskatchewan Police College
Recruit Class #29
January 6 – April 24, 1992

Front Row: (L. to R.)
Michele Green, Dennis Derkacht, Kent Brunskill, Dean Liebrecht, Dean Hoover

Back Row: (L. to R.)
Greg Leclerc, Michael Powiada, Lenard Larsen, Darcy Shukin, Joel Pedersen, Tim Settee, Vincent Ashmeade

Recruit Training

Recruit training involves 16 weeks at the Saskatchewan Police College, followed by six months of practical field training with selected field training officers.

Recruit Training Class No. 29 was held from January 6th, 1992 to April 24th, 1992. Class No. 29 had an enrollment of 10 police officers: 6 from Saskatoon, 2 from Prince Albert, 1 from Estevan and 1 from Cudworth. All members successfully completed the training. The course co-ordinator was Constable Dennis Derkacht who was seconded to the Saskatchewan Police College from the Regina Police Service.

Subjects

taught were as follows:

- Criminal Law ..... 47.50 hours
- Human Behaviour (Psychology) ..... 20 25 hours
- Criminal Justice ..... 24.75 hours
- Communication Skills ..... 35.00 hours
- Police Procedures and Techniques .....137.50 hours
- Provincial Statutes ..... 20.75 hours
- Federal Statutes ..... 16.75 hours
- Practical Training .....203.50 hours
- Miscellaneous ..... 47.00 hours

Total Hours of Instruction .....553.00 hours

In-Service Training

Baton Instructor's Course was held December 9th to 12th, 1991 at the Regina Police Service with 5 candidates attending.

Baton Instructor's Course was held January 20th to 24th, 1992 at Koga Institute, Golden, Colorado with 2 instructors attending from Saskatoon and Moose Jaw.

Cultural Relations Course No. 8 was held October 16th to 18th, 1991 at the Saskatchewan Police College. A total of 25 candidates attended from Regina, Saskatoon, Moose Jaw, Prince Albert and Estevan.

Cultural Relations Course No. 9 was held January 27th to 29th, 1992 at the Saskatchewan Police College. A total of 26 candidates attended from Regina, Saskatoon, Moose Jaw, Prince Albert, Estevan, Weyburn, Luseland, R.M. of Corman Park police departments; personnel from Corrections and Department of Justice.

Drug Investigation Course No. 11 was held November 6th to 8th, 1991 at the Saskatchewan Police College. A total of 23 candidates attended from Regina, Saskatoon, Moose Jaw, Prince Albert, Estevan, Weyburn police departments and CP police.

Effective Presentation Course No. 22 was held November 25th to 29th, 1991. A total of 16 candidates attended from Regina, Saskatoon, Prince Albert, Estevan, Weyburn police departments, and CN and CP police.

Effective Presentation Courses No. 23 was held February 17th to 21st, 1992 at the Saskatchewan Police College. A total of 16 candidates attended from Regina, Saskatoon, Moose Jaw, Prince Albert, R.M. of Corman Park police departments and CN and CP police.

Fire Investigation Course No. 13 was held May 13th to 17th, 1991 with 24 candidates in attendance. This course was attended by 5 candidates from the Regina, Saskatoon, Moose Jaw, Prince Albert and Estevan police departments; 1 candidate from the CN police; 1 candidate from CP police; 1 candidate from Lethbridge police; 1 candidate from Crime Insurance Calgary; 1 candidate from Crime Insurance Edmonton; 1 candidate from the Fire Commissioner's Unit; 1 candidate from Regina RCMP; 7 candidates from the Regina, Prince Albert, Weyburn, Yorkton, Lethbridge, North Battleford fire departments; 5 candidates from various insurance companies such as Saskatchewan Government Insurance, Wawanesa Mutual Insurance Company, and the Co-operators General Insurance Company.

Alf Hackenschmidt of the Fire Commissioner's office and Corporal Lonnie Dynna of the Saskatchewan Police College assumed the responsibility of organizing the team-teaching approach with four agencies involved: Saskatchewan Government Insurance, Crime Insurance Bureau, Saskatchewan Police College and the Fire Commissioner's office.

Firearms Instructor's Certification Course No. 3 was held February 24th to 26th, 1992. A total of 11 candidates attended from Regina, Saskatoon, Moose Jaw, and Weyburn.

Introduction to Management Course No. 21 was held November 14th, 15th, and 18th to 21st, 1991 at the Saskatchewan Police College. A total of 24 candidates attended from Regina, Saskatoon, Moose Jaw, Prince Albert police departments, and CN and CP police.

Multicultural Course was held May 21st to 24th, 1991 at the RCMP "F" Division, with 2 candidates from Regina and Saskatoon attending.

Native Culture Workshop was held May 8th to 10th, 1991 at the RCMP Training Academy with 1 candidate attending.

Operational Investigator's Course No. 21 for constables with three to six years of servcie was held September 23rd to October 4th, 1991 at the Saskatchewan Police College. A total of 24 candidates attended from Regina, Saskatoon, Prince Albert, and Weyburn.

Operational Investigator's Course No. 22 was held February 3rd to 14th, 1992 at the Saskatchewan Police College. A total of 20 candidates attended from Saskatoon, Moose Jaw, Prince Albert, Estevan and Martensville.

Police Manager's Course No. 4 (Part I) was held October 21st to November 1st, 1991 at the Saskatchewan Police College. A total of 16 candidates attended from Regina, Moose Jaw, Prince Albert, Estevan, Dalmeny, Luseland, CN police, CP police and RCMP "F" Division.

Police Manager's Course No. 4 (Part II) was held December 9th to 13th, 1991 at the Saskatchewan Police College. The same 16 candidates who attended Part I returned for the second portion of the course.

Radar and Alert Instructor's Course was held June 17th to 21st, 1991 at the RCMP "F" Division, with 2 candidates from Moose Jaw and Weyburn attending.

Senior Constable's Development Course No. 23 for constables with six or more years of service was held September 23rd to October 4th, 1991 at the Saskatchewan Police College. A total of 24 candidates attended from Regina, Saskatoon, Prince Albert and Weyburn.

Senior Constable's Development Course No. 24 was held January 13th to 24th, 1992 at the Saskatchewan Police College. A total of 24 candidates attended from Regina, Saskatoon, Moose Jaw, Prince Albert, Weyburn and Watson.

TAC COM II (A Professional Police Response to Cultural Diversity) and Verbal Judo were held March 23rd to 30th, 1992 in Vancouver, B.C., with 1 candidate from the Saskatchewan Police College attending each session.

Traffic Accident Investigation Course was held May 13th to 17th, and June 24th to 28th, 1991 at the RCMP "F" Division, with 1 and 2 candidates respectively attending from Regina.

Traffic Accident Reconstructionist Course was held January 13th to 17th, 1992 at the RCMP "F" Division, with 3 candidates from Regina, Saskatoon and Moose Jaw attending.

Training Enrollment During Fiscal Year 1991/92

Recruit Class No. 29	10
Advanced Police Training	
Baton Instructor's Course	5
Baton Instructor's Course	2
Cultural Relations Course No. 8	25
Cultural Relations Course No. 9	26
Drug Investigator's Course No . 11	23
Effective Presentation Course No . 22	16
Effective Presentation Course No. 23	16
Fire Investigation Course No. 13	24
Firearm Instructor's Certification No . 3	11
Introduction to Management Course No. 21	24
Multicultural Course	2
Native Culture Workshop	1
Operational Investigator's Course No. 21	24
Operational Investigator's Course No. 22	20
Police Manager's Course No. 4	16
Radar and Alert Instructor's Course	2
Senior Constable's Development Course No. 23	24
Senior Constable's Development Course No. 24	24
TAC COM II	1
Traffic Accident Investigation Course	3
Traffic Accident Reconstructionist Course	3
Total Candidates Trained for the Year	**303**